



# REFLECTIONS ON A REVOLUTION

International migration, 1986-2016

# Topics covered in this presentation

- ❖ Recalling two of our international migration rangatira and an important anniversary
- ❖ Exceptional years: 1986 and 2016 in perspective
- ❖ The 1986 *Review of Immigration Policy*: opening New Zealand to the world?
- ❖ Responding to a new reality? Changes to the residence programme

# RECOLLECTIONS

Rangatira and anniversaries

# Recalling two rangatira in the field of migration studies

**Andrew Trlin 1942-2014**



**Graeme Hugo 1946-2015**





October 2015: MPI  
marks sixty years  
since the passing of  
the immigration act  
that transformed  
America

October 1965: President  
Johnston prepares to sign the  
Immigration and Nationality  
Act of 1965 at the foot of the  
Statue of Liberty



November 2016: the Pathways Conference marks 30 years since the immigration policy review that transformed NZ

The *Review of Immigration Policy, August 1986* that was tabled in Parliament in August 1986 by Hon Kerry Burke, Minister of Immigration

  
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REVIEW

OF

IMMIGRATION POLICY  
AUGUST 1986

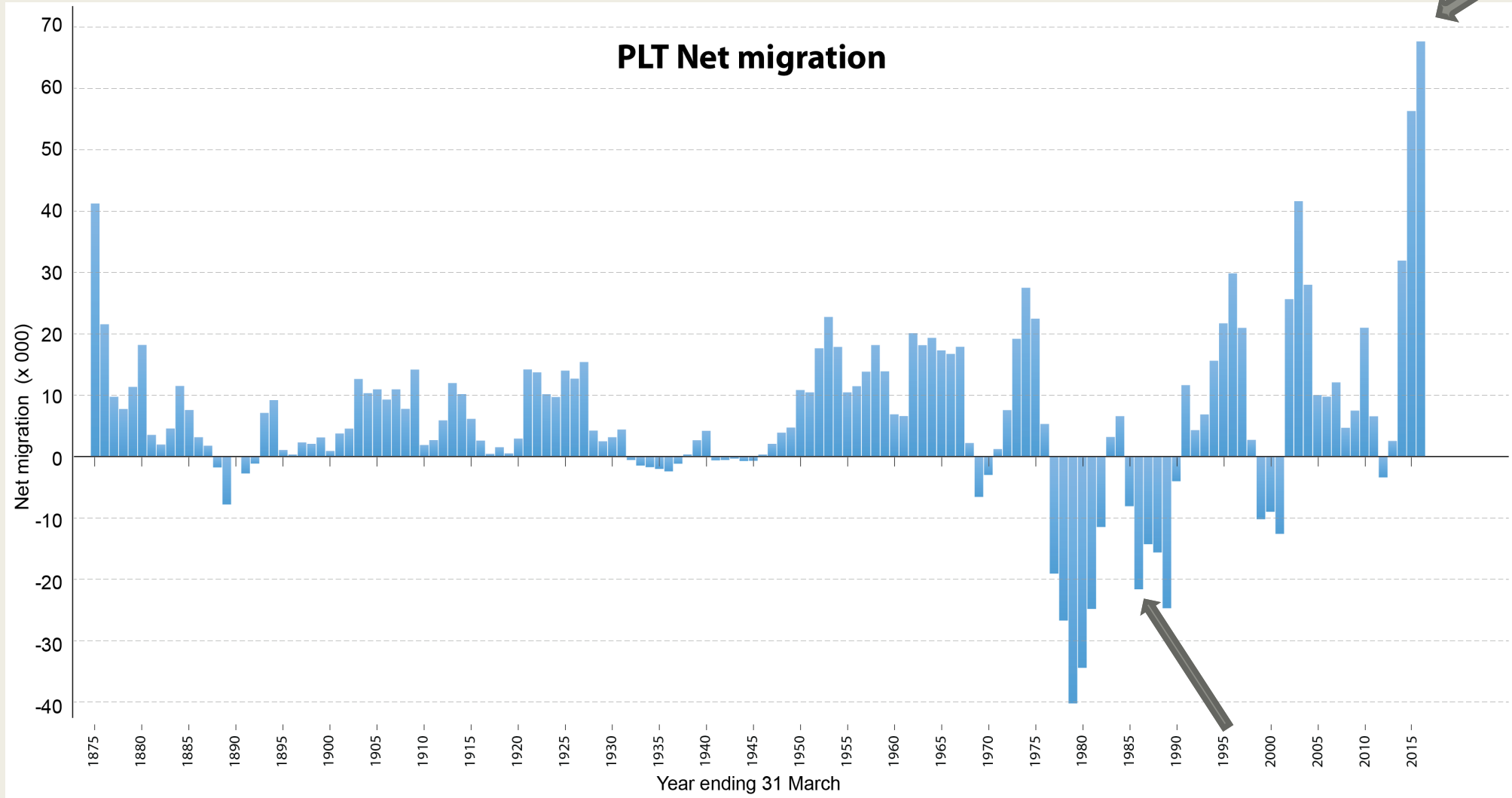
Hon. Kerry Burke  
Minister of Immigration

# EXCEPTIONAL YEARS?

Migration in 1986 and 2016 in perspective

# PLT net migration, 1875-2016

## Years ending 31 March



# The PLT migration system

## Years ending 30 September

1986

Group	Arrive	Depart	Net
NZ citz	19,672	49,926	-30,254
Others	18,781	10,483	8,298
Total	38,453	60,409	-21,956

2016

Group	Arrive	Depart	Net
NZ citz	31,240	33,348	-2,108
Others	94,402	22,340	72,062
Total	125,642	55,688	69,954

# PLT migration in the early 1980s and 2010s

## Years ended 31 March

### 1983-1986

Year	Arrive	Depart	Net
1983	45,854	42,674	3,180
1984	40,705	34,147	6,558
1985	36,243	44,327	-8,084
1986	35,982	57,595	-21,613
1986-83	-9,872	14,921	
% change	-21.5	+35.0	

### 2013-2016

Year	Arrive	Depart	Net
2013	86,026	83,484	2,542
2014	97,995	66,081	31,914
2015	113,789	57,514	56,275
2016	124,069	56,450	67,619
2016-13	38,043	-27,034	
% change	+44.2	-32.4	

# PLT net migration by CL/NPR

## Years ended 30 September

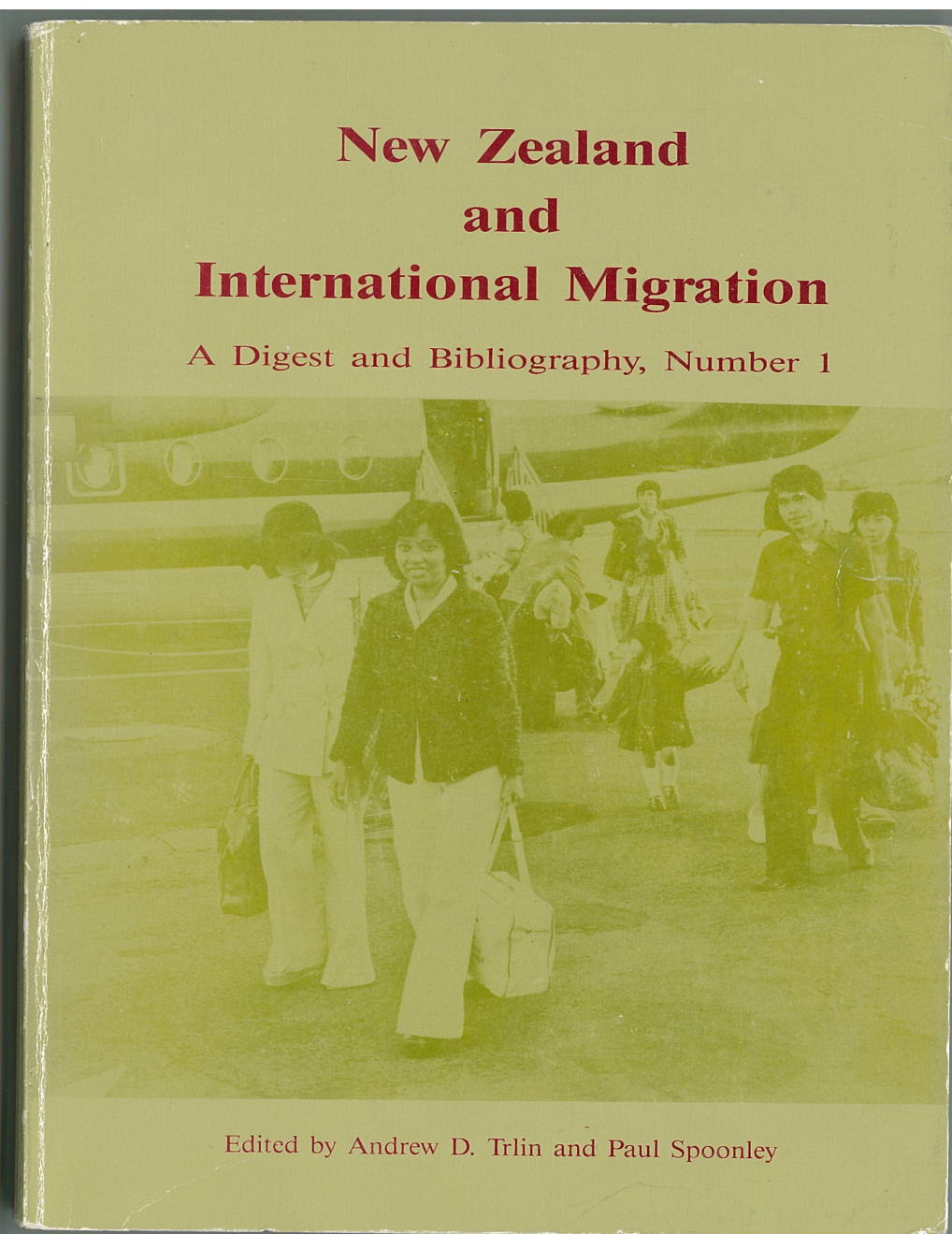
Year	Australia	Pacific Is	UK/Ireland	Asia	Others	Total
<i>NZ citz</i>						
1986	-24,960	-110	-3,180	89	-2,090	-30,250
2016	-3,460	340	-380	1,110	280	-2,110
<i>Others</i>						
1986	-40	1,340	2,390	1,760	2,850	8,300
2016	5,420	3,720	5,620	34,510	22,790	72,060

# 1986 POLICY REVIEW

Opening New Zealand to the world



Trlin (1986) observed that European and North American applications accounted for 61 percent of the total people approved for permanent residence in 1983/84. “It is difficult to avoid the impression that a ‘White New Zealand’ policy for permanent residence continues to operate”



The 1986 *Review of Immigration Policy* removed the traditional source country preference, changed the basis of family reunion migration, and opened New Zealand up for increased migration for employment and business purposes.

Positive signals also sent about increased access for temporary work and study.



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REVIEW  
OF  
IMMIGRATION POLICY  
AUGUST 1986

Hon. Kerry Burke  
Minister of Immigration

# Net migration of citizens of other countries

## Years ended 30 September 1979-2016

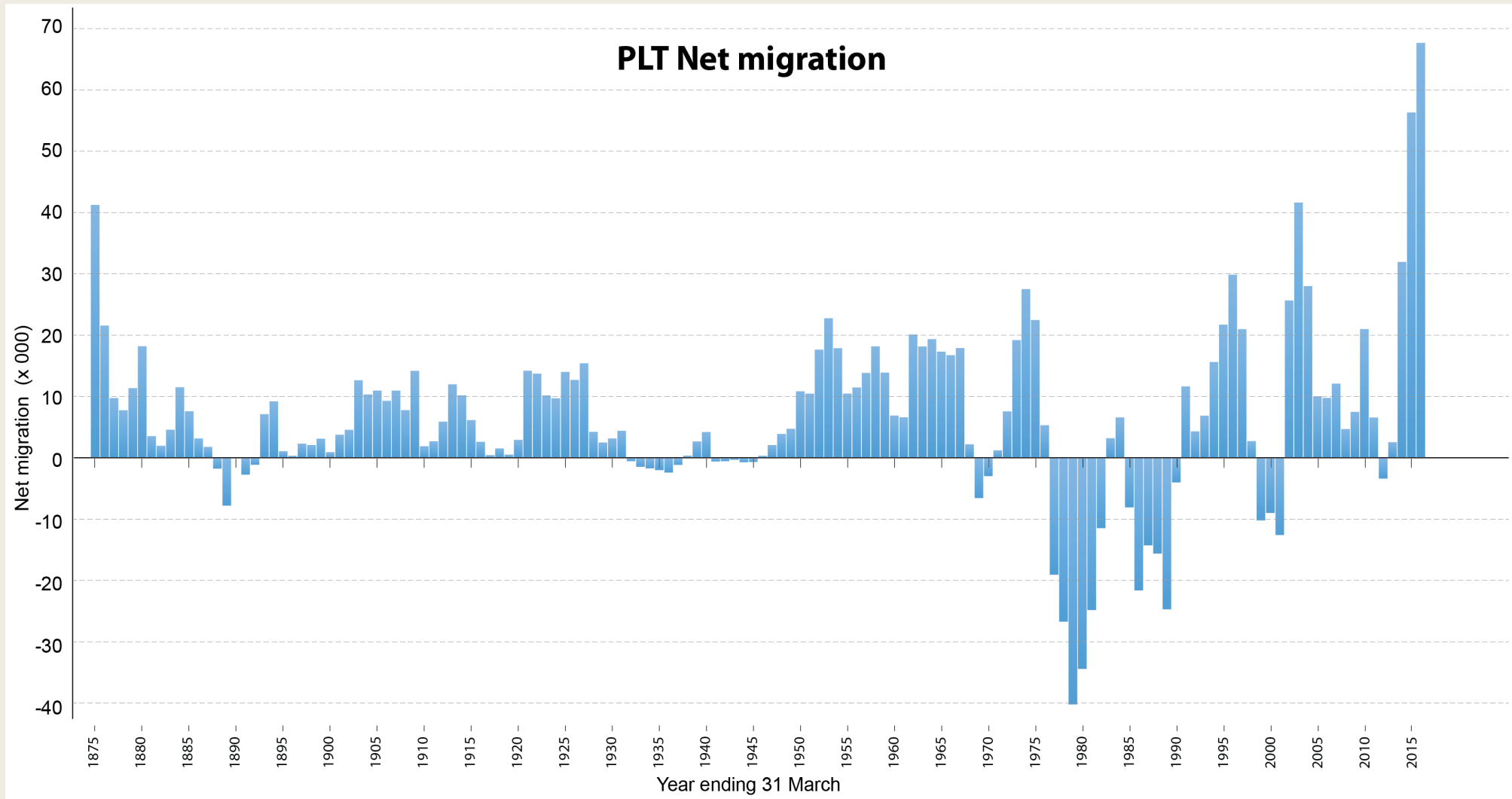
Year	Australia	Pacific Is	UK/Ireland	Asia	Others	Total
1979	-1,720	370	-1,170	530	1,050	-930
1986	-40	1,340	2,390	1,760	2,850	8,300
1996	-2,310	2,460	7,870	23,900	6,090	42,630
2006	940	4,030	11,280	8,830	11,660	36,750
2016	5,420	3,720	5,620	34,510	22,790	72,060

# Unintended consequences of some of the changes introduced in 1986

- ❖ Challenges around occupations, qualifications and language
- ❖ Challenges around queues and selection systems
- ❖ Challenges around the politicisation of immigration from countries in Asia especially
- ❖ Challenges around visa-waiver privileges
- ❖ Challenges around temporary work visas
- ❖ On-going challenges around PLT net gains and losses

# PLT net migration, 1875-2016

## Years ending 31 March





# Welcome to our world?

## Immigration and the shaping of New Zealand

Paul Spoonley and  
Richard Bedford

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## Welcome to Our World?

Immigration and the Reshaping of New Zealand

PAUL SPOONLEY & RICHARD BEDFORD

New Zealand is one of the classic immigrant-dependent societies but the nature of those immigration flows have changed dramatically since the 1960s. The historic reliance on immigrants from the UK and Ireland was supplemented and then replaced by migrants from elsewhere in the Pacific and then globally, especially from Asia. These changes not only altered New Zealand's demography but also the nature of community life and cityscapes, how diversity has been understood and experienced, and the shape of economic participation – or exclusion. New Zealand is now one of the world's most superdiverse societies, with all the excitement and tensions that accompany immigration and population shifts.

**Paul Spoonley** is Research Director for the College of Humanities and Social Sciences at Massey University and he is the Programme Leader of the Integration of Immigrants Programme and Nga Tangata Oho Mairangi.

**Richard Bedford** is Professor of Population Geography in the National Institute of Demographic and Economic Analysis at the University of Waikato and Pro Vice-Chancellor (Research) at Auckland University of Technology.

### Welcome to Our World?

Immigration and the Reshaping of New Zealand

PAUL SPOONLEY & RICHARD BEDFORD



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*Paul Spoonley & Richard Bedford*

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# RESPONDING TO A NEW REALITY?

Changes to the residence programme

# Evidence of a new PLT migration reality?

Are we seeing a new trend or just another spike?

- ❖ How do we read the recent very high net PLT migration gains?
- ❖ How have these net gains been factored into the recently released Statistics New Zealand population projections through to 2068?
- ❖ Should we be planning for a very significant increase in population?
- ❖ How much of our present pressure on housing and other infrastructure is driven by temporary flows, including the burgeoning tourism industry?
- ❖ Is it time to have another Population Conference like the one held in 1997 after the contentious debates about immigration and population change in the 1996 elections?



# Visa categories, PLT arrivals

## Years ended 30 September

Visa category	2014 Number	2014 Percent	2015 Number	2015 Percent	2016 Number	2016 Percent
Residence	13,254	12.6	13,907	11.7	16,049	12.8
Student	21,376	20.3	26,986	22.7	25,597	20.4
Work	31,910	30.3	36,319	30.6	40,184	32.0
Visitor	4,815	4.6	5,383	4.5	6,054	4.8
NZ/Aust citz	32,285	31.8	35,459	29.8	37,044	29.5
Other	828	0.8	828	0.7	714	0.6
Total	105,468	100.0	118,882	100.0	125,642	100.0

# Main changes in immigration policy from 1 October 2016

- ❖ Raised points threshold for skilled migrants from 140 to 160
- ❖ Reduced capped family category
- ❖ Closed the parent category
- ❖ Raised English language requirements
- ❖ Advice that this is just the beginning ...

EOIs	31/8	14/9	28/9	12/10	26/10
Number	940	837	980	486	446
People	2,040	1,835	2,072	938	849
Onshore	707	629	777	440	390
Offshore	233	208	203	46	56
Job offer	771	669	830	469	421
No job	169	168	150	17	25

# Main sources of skilled migrants selected from the pool

- ❖ Citizens of India have been the main group selected from the pool each fortnight since around 2012
- ❖ Citizens of China, Philippines, UK and South Africa have consistently been in the top 5 with India selected from the pool
- ❖ USA and Fiji citizens have been in the top 10 pretty consistently

Country	31/8	14/9	28/9	12/10	26/10
India	24%	27%	30%	34%	30%
China	11%	12%	13%	13%	13%
Philippines	14%	11%	11%	10%	11%
UK	7%	10%	8%	8%	11%
Sth Africa	7%	6%	6%	6%	5%
TOP 5	63%	66%	68%	71%	70%
USA	2%	2%	2%	2%	4%
Fiji	3%	3%	2%	1%	2%

# Projected median population to 2068

## Two assumptions about net migration

Year	Median population	Net migration (median) (annual)	Pop zero net migration	Difference
2016	4,693,000	64,000	4,693,000	0
2018	4,865,000	51,000	4,751,000	114,000
2028	5,390,000	15,000	5,014,000	276,000
2038	5,770,000	15,000	5,179,000	591,000
2048	6,061,000	15,000	5,250,000	811,000
2058	6,300,000	15,000	5,246,000	1,064,000
2068	6,516,000	15,000	5,211,000	1,305,000

# The two contributions from migration

## Assuming 15,000 per annum net gain from 2019

- ❖ Net migration makes two contributions to population growth – a **direct** one (the actual number of migrants gained or lost) and an **indirect** one (the natural increase that can be attributed to the migrants who are gained or lost).
- ❖ In the case of the median projection, the migration assumptions contribute **1.305 million** people to New Zealand's population by 2068. Of this, **865,000 (66 percent)** is accounted for by net migration gains and **440,000 (34 percent)** by natural increase amongst the migrants
- ❖ This natural increase attributable to the migrants is on top of the **530,000** natural increase that the population would have with no net migration
- ❖ Under the median projection, therefore, **865,000 (47 percent)** of the **1.835** million growth to 2068 is attributable to the direct contribution of migration and **970,000 (52 percent)** to natural increase
- ❖ Based on our history to date, this is a very high contribution from net migration to New Zealand's population growth over a sustained period

# What would our rangatira have said?

## Never diminish the role of families in immigration policy

**Andrew Trlin 1942-2014**



**Graeme Hugo 1946-2015**

